Village of Yorkville Racine County, Wisconsin

Audited Financial Statements with Independent Auditor's Report For the Year Ended December 31, 2018

Village of Yorkville Racine County, Wisconsin

Table of Contents

	Page No.
Independent Auditor's Report	1 - 2
Basic Financial Statements	
Statement of Net Position December 31, 2018	3
Statement of Activities For the Year Ended December 31, 2018	4
Balance Sheet – Governmental Funds December 31, 2018	5
Reconciliation of Governmental Fund Balance Sheet to the Statement of Net Position December 31, 2018	6
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2018	7
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities For the Year Ended December 31, 2018	8
Statement of Net Position – Proprietary Fund December 31, 2018	9
Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Fund For the Year Ended December 31, 2018	10
Statement of Cash Flows – Proprietary Fund For the Year Ended December 31, 2018	11
Statement of Net Position – Fiduciary Fund December 31, 2018	12
Notes to the Basic Financial Statements December 31, 2018	13 - 32

Required Supplementary Information	33
Schedule of the Proportionate Share of the Net Pension	
Liability (Asset)	
Wisconsin Retirement System	
For the Year Ended December 31, 2018	34
Schedule of Contributions	
Wisconsin Retirement System	
For the Year Ended December 31, 2018	35
Schedule of Revenues-Budgetary Basis-	
Budget and Actual – General Fund	
For the Year Ended December 31, 2018	36
Schedule of Expenditures-Budgetary Basis-	
Budget and Actual – General Fund	
For the Year Ended December 31, 2018	37 - 38

GORDON J. MAIER & COMPANY, LLP

CERTIFIED PUBLIC ACCOUNTANTS

845 WISCONSIN AVENUE 12778 W. NORTH AVENUE, BLDG A RACINE, WISCONSIN 53403 BROOKFIELD, WI 53005

262-634-7108 **262-432-0640**

262-634-7108 262-432-0640 262-634-5069 (Fax) 262-432-0642 (Fax) www.gjmllp.com (Web) cpa@gjmllp.com (E-mail) JULIE A. CRAIG, CPA MICHAEL P. SLYE, CPA RICHARD J. KUTCH, CPA E. THOMAS JEZO, CPA NICHOLAS S. LASCARI, CPA

JOSEPH L. NIXA, CPA GEORGE L. GISSELL, CPA FRANKLIN M. TRESCH, CPA

April 11, 2019

To the Village Board Village of Yorkville Racine County, Wisconsin

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Yorkville as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Village's primary government as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the primary government of the Village of Yorkville as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note A, the financial statements referred to above include only the primary government of the Village of Yorkville, which consists of all funds, organizations, institutions, agencies, departments, and offices that comprise the Village's legal entity. These primary government financial statements do not include financial data for the Village's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial data of the Village's primary government. As a result, the primary government financial statements do not purport to, and do not, present fairly the financial position of the reporting entity of the Village of Yorkville as of December 31, 2018, the changes in its financial position or, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the above paragraph, the financial statements referred to above do not present fairly the financial position of the aggregate discretely presented component units of the Village of Yorkville as of December 31, 2018, or the changes of financial position thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedules relating to pensions on pages 34 - 35 and the budgetary comparison information on pages 36 - 38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Gordon J. Maier & Company, LLP Certified Public Accountants

Terebr J. Men of Congress, LLP

Village of Yorkville Racine County, Wisconsin Statement of Net Position December 31, 2018

	vernmental Activities	Business-Type Activities			
Assets and Deferred Outflows of Resources					
Current Assets					
Cash and Cash Equivalents (Notes A & B)	\$ 904,383	\$	39,804	\$	944,187
Receivables (Note C)					
Taxes	1,076,862		-		1,076,862
Other	14,769		-		14,769
Due from Other Funds (Note I)	-		55,223		55,223
Due from Village Water Utility	17,715		-		17,715
Special Assessments (Note C)	36,216		-		36,216
Total Current Assets	2,049,945		95,027		2,144,972
Capital Assets (Notes A & D)					
Land	20,992		_		20,992
Buildings and Improvements	9,516		_		9,516
Machinery and Equipment	28,902		_		28,902
Infrastructure	4,757,602		_		4,757,602
Accumulated Depreciation	(1,022,013)		_		(1,022,013)
Net Capital Assets	 3,794,999		-		3,794,999
		-			
Noncurrent Assets					
Net Pension Asset	 20,589		-		20,589
Total Assets	5,865,533		95,027		5,960,560
Deferred Outflows of Resources					
Deferred Outflows Related to Pension (Note H)	 27,968				27,968
Total Assets and Deferred Outflows of Resources	\$ 5,893,501	\$	95,027	\$	5,988,528
Liabilities, Deferred Inflows of Resources, and Net Position					
Current Liabilities					
Accounts Payable	\$ 209,387	\$	-	\$	209,387
Accrued Interest	-		2,336		2,336
Accrued Wages	10,922		-		10,922
Deposits	58,850		-		58,850
Current Maturities of Long-Term Debt	 -		25,740		25,740
Total Current Liabilities	 279,159		28,076		307,235
Long-Term Liabilities					
Long-Term Debt Net of Current Maturities (Note E)	-		81,537		81,537
Total Liabilities	 279,159		109,613		388,772
Deferred Inflows of Resources					
Uncollected Property Taxes	1,130,793				1,130,793
			-		
Deferred Inflows Related to Pension (Note H)	 46,107				46,107
Total Deferred Inflows of Resources	 1,176,900				1,176,900
Net Position					
Net Investment in Capital Assets	3,794,999		-		3,794,999
Restricted for Stormwater	_		(14,586)		(14,586)
Unrestricted	642,443		. ,/		642,443
Total Net Position	 4,437,442		(14,586)		4,422,856
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 5,893,501	\$	95,027	\$	5,988,528

Village of Yorkville Racine County, Wisconsin Statement of Activities For the Year Ended December 31, 2018

	1	Expenses	R Ch	rogram evenues arges for ervices	Gr	perating rants and tributions	 vernmental Activities	usiness- Type ctivities	(Ex	et Revenue pense) and hanges in et Position
Functions/Programs										
Primary Government										
Governmental Activities										
General Government	\$	378,030	\$	51,756	\$	-	\$ (326,274)	\$ -	\$	(326,274)
Constable		17,966		-		-	(17,966)	-		(17,966)
Fire Protection and Rescue Squad		207,118		-		20,137	(186,981)	-		(186,981)
Building Inspection		120,486		168,022		-	47,536	-		47,536
Other Public Safety		651		15,796		-	15,145	-		15,145
Transportation		473,454		-		123,052	(350,402)	-		(350,402)
Sanitation		129,044		-		5,486	(123,558)	-		(123,558)
Health and Human Services		26,463		-		-	(26,463)	-		(26,463)
Culture, Recreation, and Education		20,650		-		-	(20,650)	-		(20,650)
Conservation and Development		36,550		-			 (36,550)	 		(36,550)
Total Governmental Activities		1,410,412		235,574		148,675	(1,026,163)	-		(1,026,163)
Business-Type Activities										
Stormwater		38,672		55,223		-	-	16,551		16,551
Total Primary Government		1,449,084	_	290,797		148,675	(1,026,163)	 16,551		(1,009,612)
General Revenues Taxes										
Property Taxes Levied for General	al Pur	oses					1,082,093	-		1,082,093
Other Taxes							91,295	-		91,295
Franchise Taxes							11,367	-		11,367
Intergovernmental Revenues No	t Restri	cted to Speci	fic P	rograms			46,220	-		46,220
Investment Earnings							26,732	-		26,732
Total General Revenues							1,257,707	-		1,257,707
Changes in Net Position							231,544	16,551		248,095
Net Position at Beginning of Year							4,205,898	(31,137)		4,174,761
Net Position at End of Year							\$ 4,437,442	\$ (14,586)	\$	4,422,856

Village of Yorkville Racine County, Wisconsin Balance Sheet Governmental Funds December 31, 2018

Assets

1100000		
Assets		
Cash and Cash Equivalents (Notes A & B)	\$	904,383
Due from Other Funds (Note I)		1,076,862
Due from Water Utility		17,715
Special Assessments (Note C)		36,216
Other Receivables (Note C)		14,769
Total Assets		2,049,945
	<u>Ψ</u>	_,0 12,2 13
Liabilities and Net Position		
Current Liabilities		
Accounts Payable	\$	209,387
Accrued Wages		10,922
Deposits		58,850
Total Current Liabilities		279,159
Uncollected Property Taxes		1,130,793
Fund Balances		
Assigned (Note G)		121,835
Unassigned		518,158
Total Fund Balances		639,993
Total Liabilities and Fund Balances	Φ	2,049,945
Total Elabilities and Fund Dalances	\$	2,049,943

The Accompanying Notes are an integral part of these Financial Statements.

Village of Yorkville Racine County, Wisconsin Reconciliation of Governmental Fund Balance Sheet to the Statement of Net Position December 31, 2018

Amounts reported for governmental activities in the Statement of Activities are different due to the following:

Fund Balances - Governmental Funds	\$ 639,993
Capital Assets, net of depreciation, are not current financial resources and are; therefore, not included in the governmental funds	3,794,999
The Village's proportionate share of the Wisconsin Retirement System pension plan is not an available financial resource; therefore, it is not included in the governmental funds	
Deferred Outflows of Resources Net Pension Asset Deferred Inflows of Resources	 27,968 20,589 (46,107)
Net Position of Governmental Activities	\$ 4,437,442

Village of Yorkville

Racine County, Wisconsin

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2018

	General	Total Governmental
	Funds	Funds
Revenues		
Taxes	\$ 1,173,388	\$ 1,173,388
Intergovernmental	194,895	194,895
Licenses and Permits	195,185	195,185
Charges for Services	51,756	51,756
Miscellaneous	26,732	26,732
Total Revenues	1,641,956	1,641,956
Expenditures		
Current		
General Government	393,286	393,286
Public Safety	346,221	346,221
Public Works	886,140	886,140
Health and Human Services	26,463	26,463
Culture, Recreation, and Education	20,650	20,650
Conservation and Development	36,550	36,550
Total Expenditures	1,709,310	1,709,310
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	(67,354)	(67,354)
Fund Balances - January 1, 2018	707,347	707,347
Fund Balances - December 31, 2018	\$ 639,993	\$ 639,993

Village of Yorkville

Racine County, Wisconsin Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances

of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2018

Net Changes in Fund Balances - Total Governmental Funds

\$ (67,354)

Amounts reported for governmental activities in the Statement of Activities are different due to the following:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense in the Statement of Activities

Capital outlay that is reported as an expenditure in the governmental funds financial statements but capitalized in the Statement of Activities

434,523

Depreciation that is reported in the Statement of Activities

(153,793)

Changes in the net position asset and related deferred inflows and outflows of resources as a result of employer contributions, changes in assumptions and proportionate share and the difference between the expected and actual experience of the plan

18,168

Change in Net Position of Governmental Activities

\$ 231,544

Village of Yorkville Racine County, Wisconsin Statement of Net Position Proprietary Fund December 31, 2018

Assets	Business-Type Activity Enterprise Fund Stormwater Utility		
Aggata			
Assets Cash in Checking (Notes A & B)	\$	39,804	
Receivable from Other Funds (Note I)	ψ	55,223	
Total Assets		95,027	
Liabilities and Net Position			
Current Liabilities			
Accrued Interest	\$	2,336	
Current Maturities of Long-Term Debt		25,740	
Total Current Liabilities		28,076	
Long-Term Liabilities Net of Current Maturities (Note E)		81,537	
Total Liabilities		109,613	
Net Position			
Restricted for Stormwater Activities		(14,586)	
Total Liabilities and Net Position	\$	95,027	

The Accompanying Notes are an integral part of these Financial Statements.

Village of Yorkville Racine County, Wisconsin Statement of Revenues, Expenses, and Changes in Net Position Proprietary Fund For the Year Ended December 31, 2018

	Enter	Type Activity prise Fund vater Utility
Operating Revenues		
Special Charges	\$	55,223
Operating Expenses		
General Administrative		725
Accounting		1,100
Engineering		2,661
Maintenance		31,187
Total Operating Expenses		35,673
Operating Income		19,550
Non-Operating Revenues (Expenses)		
Interest Expense		(3,094)
Interest Income		95
Total Non-Operating Revenues (Expenses)		(2,999)
Changes in Net Position		16,551
Net Position - January 1, 2018		(31,137)
Net Position-December 31, 2018	\$	(14,586)

Village of Yorkville Racine County, Wisconsin Statement of Cash Flows Proprietary Fund For the Year Ended December 31, 2018

	Enter	-Type Activity rprise Fund water Utility
Cash Flows from Operating Activities		
Cash Receipts from Special Charges	\$	55,028
Cash Payments to Suppliers		(35,673)
Net Cash Provided by Operating Activities		19,355
Cash Flows from Investing Activities		
Investment Income		95
Cash Flows from Noncapital Financing Activities		
Principal Payments on Loan		(25,051)
Interest Payment on Loan		(3,638)
Total Cash Used for Noncapital Financing Activities		(28,689)
Net Decrease in Cash		(9,239)
Cash in Checking-January 1, 2018		49,043
Cash in Checking-December 31, 2018	\$	39,804
Reconciliation of Operating Income to Net Cash Provided by Operating Activities Operating Income Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities Changes in Assets and Liabilities From Increase (Decrease) in Cash Receivable from Municipality	<u>\$</u>	19,550
Total Adjustments		(195)
Net Cash Provided by Operating Activities	\$	19,355

The Accompanying Notes are an integral part of these Financial Statements.

Village of Yorkville Racine County, Wisconsin Statement of Net Position Fiduciary Fund December 31, 2018

	Ag	ency Fund
Assets		
Cash and Cash Equivalents (Notes A & B)	\$	3,822,046
Taxes Receivable		5,257,027
Total Assets	\$	9,079,073
Liabilities		
Due to Other Funds (Note I)	\$	55,223
Due Water Utilitiy District		91,950
Due Sewer Utility District		819
Due to Other Governments		8,931,081
Total Liabilities	\$	9,079,073

The Accompanying Notes are an integral part of these Financial Statements.

Note A. Summary of Significant Accounting Policies

The Village of Yorkville was formed in 1846 and is governed by a five-member Village Board, each of which is elected to a two-year alternating term. The Village provides the following services: public safety, public works, health and human services, culture and recreation, conservation and development.

The financial statements of the Village of Yorkville have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Generally accepted accounting principles for local governments include those principles prescribed by GASB, the American Institute of Certified Public Accountants in the publication entitled *Audits of State and Local Governmental Units*, and by the Financial Accounting Standards Board (when applicable). The more significant accounting policies of the Village are described below.

Financial Reporting Entity

The Village's financial statements include the accounts of all Village primary government operations. The criteria for including organizations as component units within the Village's reporting entity include whether:

- The organization is legally separate (can sue or be sued in their own name)
- The Village holds the corporate powers of the organization
- The Village appoints a voting majority of the organization's board
- The Village is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the Village
- There is fiscal dependency by the organization on the Village

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is a separately elected governing body that is legally separate and fiscally independent. The oversight responsibility includes, but is not limited to, financial interdependency between the Village and the governmental entity; control by the Village over the entity's governing authority or designation of management; the ability of the Village to significantly influence the operations of the entity; and whether the Village is responsible for the accountability for fiscal matters. Also evaluated were the scope of public service and any special financing relationships. The Yorkville Water Utility and the Yorkville Sewer Utility are discretely presented component units of the Village. However, the Yorkville Water Utility and the Yorkville Sewer Utility issued separate audited financial statements and, as such, their financial information has not been included with the Village's primary government only financial statements.

Note A. Summary of Significant Accounting Policies (cont.)

Net Position

Net position is comprised of the various net earnings from operating income, non-operating revenues and expenses, and capital contributions. Net position is classified in the following three components:

Net Investment in Capital Assets - This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component of the unspent proceeds.

Restricted – This component of net position consists of amounts restricted by the Village for stormwater related activities.

Unrestricted – This component of net position consists of net position that do not meet the definition of "restricted" or "net investment of capital assets".

Fund Equity

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either: (a) not in spendable form - pre-paid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications; restricted, committed, assigned, and unassigned.

Restricted Fund Balance - This classification reflects the constraints imposed on resources either: (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the Village Board, the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Village Board removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Fund Balance - This classification reflects the amounts constrained by the Village's "intent" to be used for specific purposes, but are neither restricted nor committed. The Village Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts, except negative balances, that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Note A. Summary of Significant Accounting Policies (cont.)

Fund Equity (cont.)

Unassigned Fund Balance - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use externally restricted resources first, then unrestricted resources - committed, assigned, and unassigned - in order as needed.

Basis of Presentation

Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except fiduciary funds.

Fund Financial Statements

The accounts of the Village are organized on the basis of funds, each of which is considered to be a separate accounting entity. The transactions of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures/expenses. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The funds of the Village are described below:

Governmental Funds

Governmental fund financial statements include a Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds. An accompanying schedule is presented to reconcile and explain the differences in net position as presented in these statements to the net position presented in the government-wide financial statements. The Village reports only the following governmental fund:

General Fund - The General Fund is the main operating fund of the Village. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are paid from the General Fund.

Note A. Summary of Significant Accounting Policies (cont.)

Basis of Presentation (cont.)

Fund Financial Statements (cont.)

Proprietary Funds

Proprietary funds are accounted for on a flow of economic resources measurement focus. The accounting objectives are a determination of net income, financial position, and changes in cash flows. All assets and liabilities associated with a proprietary fund's activities are included on its balance sheet. The Village reports the following proprietary fund:

Stormwater Fund – The Stormwater fund is used to account for the provision of stormwater service to the residents of the Village. Activities related to the fund include operational costs for storm and surface water collection and treatment systems.

Fiduciary Funds

Fiduciary fund types are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Village's agency fund includes the tax fund. Because these funds are not available for use by the Village, fiduciary funds are not included in government-wide statements.

Measurement Focus/Basis of Accounting

Measurement focus is a term used to describe which transactions are being recorded with the various financial statements. Basis of accounting refers to when the transactions are recorded regardless of the measurement focus applied.

The government-wide statements and fund financial statements for proprietary funds are presented on an economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities are included on the Statement of Net Position and the operating statements present increases and decreases in total net position. Under the accrual basis of accounting, revenues such as property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Expenses are recognized at the time the liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred. Only current financial assets and liabilities are generally included on their

Note A. Summary of Significant Accounting Policies (cont.)

Measurement Focus/Basis of Accounting (cont.)

balance sheets and their operating statements present sources and uses of available, spendable financial resources during a given period. These funds use fund balance as their measure of available, spendable financial resources at the end of the period.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measureable and available only when cash is received by the government.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; and 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than program revenues. Likewise, general revenues include all taxes.

Cash and Investments

The Village's cash and investments are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments of Village funds are restricted by state statutes. Permitted investments for the Village include any of the following:

- 1) Time deposits maturing within three years in any credit union, bank, savings bank, trust company, or savings and loan association which is authorized to do business in Wisconsin
- 2) Bonds or securities issued or guaranteed by the federal government and its agencies
- 3) The Wisconsin Local Government Investment Pool and Wisconsin Investment Trust
- 4) Bonds or securities of any county, city, drainage district, technical college district, local exposition district, local professional baseball park district, city, village or school district of the state, and the University of Wisconsin Hospitals and Clinics Authority
- 5) Any security which matures or which may be tendered for purchase at the option of the holder within not more than seven years of the date which it is acquired, if that security has a rating which is the highest or second highest rating category by a nationally recognized rating agency or if that security is senior to, or on party with, a security of the same issuer which has such a rating
- 6) Repurchase agreements with public depositories, if the agreement is secured by federal bonds or securities
- 7) Securities of open-end management companies or investment trusts (mutual funds) if the portfolio is limited to:
 - a) bonds or securities issued by the federal government or a commission, board, or other instrumentality of the federal government;
 - b) bonds that are guaranteed as to principal and interest by the federal government or a commission, board, or other instrumentality of the federal government; and
 - c) repurchase agreements that are fully collateralized by these bonds and securities.

Receivables

Accounts receivable in all funds report amounts that have arisen in the ordinary course of business and are stated net of allowances for uncollectable amounts.

Note A. Summary of Significant Accounting Policies (cont.)

Receivables (cont.)

Property taxes are levied in December on the assessed as of January 1st. Property taxes are recorded as a receivable and deferred inflows of resources in the appropriate fund in the year levied because the taxes are restricted to funding the succeeding year's budget appropriations. In addition to property taxes for the Village, taxes are collected and remitted to the state and county governments as well as the local school districts and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as deferred inflows of resources and due to other governments on the Statement of Net Position. Property tax payments received prior to year-end are reflected in the agency fund. Interest on delinquent property taxes is recognized as revenue when received.

Details of the Village's property tax calendar follows:

Lien and Levy Dates: December 2018

Real Estate Collection Due Dates:

First Installment Due:
Second Installment Due:
January 31, 2019

Personal Property Tax Due in Full:
January 31, 2019

Final Settlement with County:
August 31, 2019

Tax Sale of 2018 Delinquent Real

Estate Taxes: October 31, 2021

Inventories

Inventories of governmental funds are recorded as expenditures when purchased rather than when consumed.

Special Assessments

The Village may, by resolution of the Village Board, levy and collect special assessments upon property in a limited and determinable area for special benefits (e.g.: paving, stormwater operations) conferred upon such property by any Village work or improvement; may provide for the payment of all or any part of the cost of the work or improvement out of proceeds of such special assessments. When the final resolution is published, the property owner has the option to make payments in full, or pay in installments over a tenyear period, including interest, added to their real estate taxes. If the property is transferred during the installment period, the special assessment is due in full.

Revenue and Expenses – Proprietary Fund

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the Village's Enterprise Fund is charges to customers for sales and services. Operating expenses for the Enterprise Fund include administration, operations and maintenance of the stormwater system, and billing and collection activities. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Note A. Summary of Significant Accounting Policies (cont.)

Capital Assets

Capital assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

As provided for in Statement No. 34 of the Governmental Accounting Standards Board, the Village has elected to report its infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) on the prospective basis. Accordingly, infrastructure assets in place as of January 2004 are not reported in the financial statements. Infrastructure assets placed in service in years after 2004 are capitalized as they are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Village are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	20 - 50
Building Improvements	20
Machinery and Equipment	5 - 20
Infrastructure	15 - 30

Compensated Absences

The Village's full-time clerk/treasurer and regular part-time deputy clerk/treasurer earn sick and vacation time. Effective January 1, 2016, vacation benefit periods coincide with calendar years, such that all vacations shall be taken between January 1st and December 31st of each year. Eligible employees accrue sick leave benefits at the rate of six (6) days per year (payment for sick days shall be based on the number of hours typically scheduled to work in a day). Unused sick leave benefits will be allowed to accumulate until the employee has accrued a total of sixty (60) days. Employees shall not be entitled to a payout for unused sick days on an annual basis, nor at the time of retirement or termination. Therefore, no sick or vacation pay is accrued in the government-wide financial statements.

Note A. Summary of Significant Accounting Policies (cont.)

Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. The Village has one item that qualifies for reporting in this category. The item is related to the Village's proportionate share of the Wisconsin Retirement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Village has two types of items that qualify for reporting in this category. The first item is property taxes. This amount will be recognized as a deferred inflow of resources in the subsequent year of which it was levied. The second item is related to the Village's proportionate share of the Wisconsin Retirement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants.

Risk Management

The Village has purchased commercial insurance policies for various risks of loss related to litigation, theft, damage or destruction of assets, errors or omissions, injuries to employees, or acts of God. Payments of premiums for these policies are recorded as expenditures in the general fund of the Village. There were no settlements that exceeded insurance coverage in any of the past four years.

Note B. Cash and Investments

The Village's cash and investments at December 31, 2018 consisted of the following:

	Carrying Amount	Amounts Deposited	Uninsured Deposits
Checking-Interest Bearing Savings Accounts Subtotal	\$ 885,656	\$ 941,634 70,816 \$ 1,012,450	\$ 308,689 <u></u> \$ 308,689
State Local Government Investment Pool Petty Cash Total	3,809,511 <u>250</u> \$4,766,233		

Note B. Cash and Investments (cont.)

Cash and investments are recorded in the financial statements as follows:

Statement of Net Position – Fiduciary Fund	\$3,822,046
Statement of Net Position – Proprietary Fund	39,804
Balance Sheet – Governmental Funds	904,383
Total	\$4,766,233

The Village maintained eight of its accounts at Community State Bank in Union Grove, Wisconsin. Accounts in the bank are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for demand deposit accounts (non-interest bearing checking accounts) and \$250,000 for time and savings accounts (including interest-bearing NOW accounts). As of December 31, 2018, Community State Bank had \$1,012,450 on deposit of which, \$308,689 were uninsured.

Beyond FDIC coverage, the State of Wisconsin also provides limited protection for public depositors. The 1985 Wisconsin Act 25 prospectively abolished the state deposit guaranteed fund by providing that only the current balance in the fund may be used for the payment of losses of public deposits. While there is no longer a separate fund, an appropriation not to exceed \$400,000 above the amount of deposit insurance provided by the FDIC may be made to any public depositor for losses of the public depositor in any individual public depository in accordance with state law. Such appropriations are available until the fund is exhausted.

For all investments shown, the fair value at the balance sheet is substantially the same as the carrying value. The difference between the amounts reported as bank deposits and the carrying amount above is due to the effect of outstanding checks and deposits in transit on the Village's cash balances.

The Village addresses the following risks related to its cash and investments:

Custodial Credit Risk - Custodial credit risk represents the risk that in the event of a financial institution failure, the Village's deposits may not be covered. At December 31, 2018, \$308,689 of the Village's bank balance of \$1,012,450 was exposed to custodial credit risk as uninsured and uncollateralized.

Credit Risk - Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the investment. The Village has deposits in the Local Government Investment Pool which is not rated, however, consist of investments in federal government securities.

Interest Rate Risk - The Village does not have formal policies related to interest rate risk, the risk that changes in interest rates will adversely affect the fair value of an investment. At December 31, 2018, the Village's investment in the Local Government Investment Pool (LGIP) had a fair value balance of \$3,809,511. The LGIP had a weighted average maturity of 19 days at December 31, 2018.

Note B. Cash and Investments (cont.)

The Local Government Investment Pool (LGIP) is an investment fund managed by the State of Wisconsin Investment Board. The LGIP accepts deposits from governmental units within the State of Wisconsin. The objectives of the LGIP are to provide safety of principal, liquidity, and a reasonable rate of return. The LGIP is regulated by sections 25.14 and 25.17 of the Wisconsin Statutes and is not a SEC registered investment. The yield of the LGIP changes daily and its participants may invest or withdraw any or all amounts at par value at any time. The LGIP balance reported in the financial statements at December 31, 2018 is \$3,809,511 at cost basis. The fair value of the LGIP investment at December 31, 2018 did not materially differ from its cost basis. A surety bond by Financial Security, Inc. insures the investments of the LGIP. This bond provides unlimited coverage on all of the LGIP's investments except U.S. Government and agency securities.

The Village does not have a formal investment policy.

Note C. Receivables

Receivables as of year-end for the general, fiduciary, and proprietary funds, including the allowances for uncollectable accounts when applicable, are as follows:

	General	Fiduciary	Proprietary	Totals
Receivables		•		
Taxes – Current	\$1,076,862	\$3,822,046	\$	\$4,898,908
Special Assessments	36,216			36,216
Due from Village Water Utility	17,715			17,715
Due from Other Funds			55,223	55,223
Miscellaneous	14,769			14,769
Total Net Receivables	\$1,145,562	\$3,822,046	\$55,223	\$5,022,831

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At December 31, 2018, the deferred inflows of resources reported in the governmental fund consisted of the following:

	Unavai	lable	Unearned
Property Taxes Receivable	\$		\$1,130,793
Deferred Inflows Related to Pension			46,107
Totals	\$		<u>\$1,176,900</u>

Note D. Capital Assets

Capital asset activity for the year ended December 31, 2018 was as follows:

	Balance 1/1/18	Increases	Decreases	Balance 12/31/18
Governmental Activities				
Capital Assets not Being Depreciated				
Land	\$ 20,992	\$	\$	\$ 20,992
Capital Assets Being Depreciated				
Buildings and Improvements	9,516			9,516
Machinery and Equipment	28,902			28,902
Infrastructure	4,323,079	434,523		4,757,602
Total Capital Assets Being Depreciated	4,361,497	434,523		4,796,020
Less: Accumulated Depreciation for:				
Buildings and Improvements	9,517			9,517
Machinery and Equipment	26,239	769		27,008
Infrastructure	832,464	153,024		985,488
Total Accumulated Depreciation	868,220	153,793		1,022,013
Total Capital Assets Being				
Depreciated, Net	3,493,277	280,730		3,774,007
Net Governmental Activities Capital Assets	<u>\$3,514,269</u>	<u>\$280,730</u>	<u>\$</u>	\$3,794,999

Depreciation expense was charged to functions/programs of the Village as follows:

Governmental Activities

General Government	\$	769
Sanitation		333
Transportation	_15	2,691
Total Depreciation Expense -		
Governmental Activities	<u>\$15</u>	3,793

Note E. Long-Term Obligations

Union Grove-Yorkville Fire Commission Debt

The Village issued a general obligation note payable through the Wisconsin Commissioner of Public Lands (state trust fund) on behalf of the Union Grove-Yorkville Fire Commission during 2015 to finance the purchase of fire commission capital equipment. The original amount of the loan was \$216,864 and the balance at December 31, 2018 was \$132,221. Per GASB Interpretation No. 2, *Disclosure of Conduit Debt Obligations*, debt obligations may be issued by a state or local government entity for the express purpose of providing capital financing for a specific third party that is not a part of the issuer's financial reporting entity. Although the conduit debt obligation bears the name of the Village, the Village has no obligation for such debt beyond the resources provided by the loan with the Union Grove-Yorkville Fire Department. In Resolution No. 2015-07, it is agreed that the Village of Union Grove is responsible for all payments related to this debt, as the Village of Union Grove's proportionate share is 100% and the Village of Yorkville's share is 0%. As such, the conduit debt is not included in the accompanying financial statements.

Finance Stormwater District

The Village issued a \$225,000 general obligation state trust fund loan from the Board of Commissioners of Public Lands during 2013. The proceeds of the loan were used for drainage projects. As of December 31, 2018, the balance of the loan was \$89,443. The interest rate on the loan is 2.75% and principal installments are payable until March 15, 2022.

Outstanding debt of the Village related to this debt was comprised of the following at December 31, 2018:

General Obligation Debt	Interest Rate	Original Principal	Outstanding 12/31/18	Purpose
2013 State Trust Fund Loan	2.75%	\$225,000	<u>\$89,443</u>	Drainage

Changes in long-term obligations for the year ended December 31, 2018 are as follows:

Outstanding - January 1, 2018	\$132,328
Proceeds from Borrowing	
Principal Payments	(25,051)
Outstanding - December 31, 2018	<u>\$107,277</u>

Note E. Long-Term Obligations (cont.)

Finance Stormwater District (cont.)

Annual debt service requirements to maturity are as follows:

Year	Principal	Interest	Total
2019	\$ 25,740	\$2,950	\$ 28,690
2020	26,440	2,250	28,690
2021	27,175	1,515	28,690
2022	27,922	768	28,690
	<u>\$107,277</u>	<u>\$7,483</u>	\$114,760

Long-term obligations outstanding are reported on the Statement of Net Positon as follows:

	on-Current Loan Payable	\$ 81,537
	Current Maturities	25.740
Total Lo	an Outstanding at End of Year	\$107,277

Note F. Lease Obligations

The Village rents office and meeting room space from the Village of Union Grove. Rental expense for the year ended December 31, 2018 was \$23,958. The term of the lease is for 36 months commencing on January 1, 2018 and terminating on December 31, 2020.

The remaining future rental payments due on the lease are as follows:

Year	Amount
2019	\$23,958
2020	23,958
Total	\$47,916

Note G. Stewardship, Compliance, and Accountability

Budgetary Information

The Village reviews and adopts its annual budget by December or earlier of the preceding year. The budgetary information included in the accompanying financial statements is comprised of the originally approved budget plus or minus approved revisions of budgeted revenues and expenditures. These budgets are adopted on a basis consistent with generally accepted accounting principles. Management control of the budgetary process has been established at the departmental level of expenditure. A department can be a fund, program, or other activity for which expenditures are considered desirable. Expenditures cannot legally exceed their appropriations at the fund level.

Note G. Stewardship, Compliance, and Accountability (cont.)

Budgetary Information (cont.)

The budget may be amended for supplemental appropriations during the year. Budget changes require a two-thirds approval by the Village Board. The Village amended its budget during the year.

General Fund Assigned and Nonspendable Fund Balances

The Village's fund balance at December 31, 2018 has been assigned for the following purpose:

Village Hall Building \$121,835

Note H. Defined Benefit Pension Plan

Summary of Significant Accounting Policies

Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees), and expected to be employed for at least one year from employee's date of hire, are eligible to participate in the WRS.

ETF issues a stand-a-lone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr/htm.

Note H. Defined Benefit Pension Plan (cont.)

General Information about the Pension Plan (cont.)

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants, if hired on or before 12/31/2016) are entitled to receive a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with § 40.27, Wisconsin Statutes. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Note H. Defined Benefit Pension Plan (cont.)

General Information about the Pension Plan (cont.)

Post-Retirement Adjustments (cont.)

	Core Fund Adjustment	Variable Fund Adjustment
Year	%	0/0
2007	3.0	10
2008	6.6	
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	.5	(5)
2017	2.0	4.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives, and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$7,035 in contributions from the employer.

Contribution rates as of December 31, 2018 are:

Employee Category	Employee %	Employer %
General (Including teachers,	6.0	<i>C</i> 0
Executives, and Elected Officials)	6.8	6.8
Protective with Social Security	6.8	10.6
Protective without Social Security	6.8	14.9

Note H. Defined Benefit Pension Plan (cont.)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2018, the Village of Yorkville reported a liability (asset) of \$20,589 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village of Yorkville's proportion of the net pension liability (asset) was based on the Village of Yorkville's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the Village of Yorkville's proportion was .00069344%, which was a decrease of .00021606% from its proportion measured as of December 31, 2017.

For the year ended December 31, 2018, the Village of Yorkville recognized pension expense of \$7,728.

At December 31, 2018, the Village of Yorkville reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and		
Actual Experience	\$24,749	\$
Changes in Assumptions		
Net Differences between Projected and		
Actual Earnings on Pension Plan Investment		46,107
Changes in Proportion and Differences		
between Employer Contributions and		
Proportionate Share of Contributions	3,219	
Employer Contributions Subsequent to		
the Measurement Date		
Total	<u>\$27,968</u>	<u>\$46,107</u>

There were no amounts reported as deferred outflows related to pension resulting from the WRS employer's contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

For the Year Ended December 31,						
2018	\$21,705	\$20,680				
2019	19,296	19,984				
2020	7,436	14,222				
2021	6,988	11,549				
2022	55	0				

This information is an integral part of these Financial Statements.

Note H. Defined Benefit Pension Plan (cont.)

Actuarial Assumptions

The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2016

Measurement Date of Net Pension

Liability (Asset): December 31, 2017

Actuarial Cost Method: Entry Age

Asset Valuation Method: Fair Market Value

Long-Term Expected Rate of Return: 7.2% Discount Rate: 7.2%

Salary Increases

Inflation 3.2%

Seniority/Merit .2% - 5.6%

Mortality: Wisconsin 2012 Mortality Table

Post-retirement Adjustments * 2.1%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 - 2014. The total pension liability for December 31, 2017 is based upon a roll-forward of the liability calculated from the December 31, 2016 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Note H. Defined Benefit Pension Plan (cont.) **Long-Term Expected Return on Plan Assets (cont.)**

Retirement Funds Asset Allocation Targets and Expected Returns As of December 31, 2017

Core Fund Asset Class	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	50	8.2	5.3
Fixed Income	24.5	4.4	1.4
Inflation Sensitive Assets	15.5	3.8	1.0
Real Estate	8	6.5	3.6
Private Equity/Debt	8	9.4	6.5
Multi-Asset	4	6.5	3.6
Total Core Fund	<u>110</u>	7.3	4.4

Variable Fund Asset Class

Total Variable Fund	100
International Equities	30
U.S. Equities	70

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.75% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

Single Discount Rate

A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.78%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments, including expected dividends, of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Note H. Defined Benefit Pension Plan (cont.)

Sensitivity of the Village of Yorkville's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Village of Yorkville's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20%, as well as what the Village of Yorkville's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% point lower (6.20%) or 1% point higher (8.20%) than the current rate:

	1% Decrease to Discount Rate	Current Discount Rate	1% Increase to Discount Rate
Village of Yorkville's Proportionate Share of the Net Pension Liability (Asset)	\$53,270	\$(20,589)	\$(76,724)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://eft.wi.gov/publications/cafr.htm.

Note I. Interfund Activity

Interfund Balances

Balances between funds of the Village for the year ended December 31, 2018, were as follows:

	Receivable	Payable
General Fund	\$1,076,862	\$
Enterprise Fund	55,223	
Agency Fund		1,132,085
Total	<u>\$1,132,085</u>	\$1,132,085

At December 31, 2018, the Fiduciary Fund owed the General Fund and the Enterprise Fund \$1,076,862 and \$55,223, respectively, related to their shares of the tax levy that has not yet been transferred to their respective fund assets.

Note J. Litigation Contingencies

In the opinion of management and the Village's legal counsel, the Village is involved in no claims or lawsuits that would have a material effect on the financial statements in the event of an unfavorable outcome.

Note K. Subsequent Events

Subsequent events have been evaluated through April 11, 2019, which is the date the financial statements were available to be issued.

Required Supplementary Information

Village of Yorkville Racine County, Wisconsin Schedule of the Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System For the Year Ended December 31, 2018

Last Ten Years

2018

Village of Yorkville's Proportion of	
the Net Pension Liability (Asset)	0.00069344%
Village of Yorkville's Proportionate	
Share of the Net Pension Liability (Asset)	(\$ 20,589)
Village of Yorkville's Covered-	
Employee Payroll	\$103,469
Plan Fiduciary Net Position as a Percentage	
of the Total Pension Liability (Asset)	102.93%

Village of Yorkville Racine County, Wisconsin Schedule of Contributions Wisconsin Retirement System For the Year Ended December 31, 2018

Last Ten Years

2018

Contractually Required Contributions	\$	7,035
Contributions in Relation to the		
Contractually Required Contributions	(\$	7,035)
Contribution Deficiency (Excess)	\$	0
Village of Yorkville's Covered Employee Payroll	\$10	03,469
Contributions as a Percentage of		
Covered Employee Payroll		6.8 %

Notes to Required Supplementary Information for the Year Ended December 31, 2018

Changes of Benefit Terms

There were no changes of benefit terms for any participating employer in WRS.

Changes of Assumptions

There were no changes in the assumptions.

Village of Yorkville Racine County, Wisconsin Schedule of Revenues-Budgetary Basis-Budget and Actual-General Fund For the Year Ended December 31, 2018

		Bud	get			Fav	riance vorable
		Original		Final	Actual	(Unfa	avorable)
Taxes	Φ.	1 002 050	ф	1 000 050	ф 1 00 2 00 2	Φ.	2.4
General Property Taxes	\$	1,082,059	\$	1,082,059	\$ 1,082,093	\$	34
Managed Forest Lands		39		39	20		(19)
Land Use Penalties		2,500		2,500	4,200		1,700
Public Accommodation Tax		6,250		6,250	6,400		150
Mobile Home Tax		65,000		65,000	62,183		(2,817)
Taxes from Regulated Utilities		17,714		17,714	17,714		-
Interest on Taxes		1,500		1,500	778		(722)
Total Taxes		1,175,062		1,175,062	1,173,388		(1,674)
Intergovernmental State Aid							
Share Revenues		39,702		39,702	39,779		77
Exempt Computer Aid		6,441		6,441	6,441		-
Transportation Aid		123,150		123,150	123,052		(98)
Fire Insurance Dues		20,500		20,500	20,137		(363)
Recycling		5,500		5,500	5,486		(14)
Bridge Aid		16,000		16,000	5,400		(16,000)
Total Intergovernmental		211,293		211,293	194,895		(16,398)
Total Intergovernmental		211,273		211,273	171,073		(10,370)
Licenses and Permits							
Liquor and Malt Beverage Licenses		4,750		4,750	3,630		(1,120)
Operators' Licenses		2,550		2,550	2,450		(100)
Cigarette and Soda Licenses		200		200	200		-
Dance Hall and Amusement Devices		3,575		3,575	3,025		(550)
Other Business Licenses		13,000		13,000	2,062		(10,938)
Building Permits		55,000		55,000	108,658		53,658
Electrical Permits		17,500		17,500	43,607		26,107
Plumbing Permits		6,000		6,000	15,757		9,757
Other Permits		600		600	12,498		11,898
Dog and Kennel Licenses		3,250		3,250	3,298		48
Total Licenses and Permits		106,425		106,425	195,185		88,760
Fines and Forfeitures		50		50			(50)
Charges for Services							
General Government Fee		770		770	2,553		1,783
Site Plan Reviews		180		180	30		(150)
Conditional Use Permits		300		300	225		(75)
Sewer District Fees		36,000		36,000	36,000		- 1
Water Utility Fees		11,086		11,086	11,086		-
Storm Water District Fees		600		600	600		_
Clerk's Fees		885		885	1,262		377
Total Charges for Services		49,821		49,821	51,756		1,935
Miscellaneous Revenues							
Investment Income		6,000		6,000	26,732		20,732
Insurance Recoveries		1,500		1,500	-		(1,500)
Other		42,531		125,531	-		(125,531)
Total Miscellaneous Revenues		50,031		133,031	26,732		(106,299)
Total Revenues		1,592,682		1,675,682	1,641,956		(33,726)

Village of Yorkville Racine County, Wisconsin

Schedule of Expenditures-Budgetary Basis-Budget and Actual-General Fund For the Year Ended December 31, 2018

				Variance
	В	udget		Favorable
	Original			(Unfavorable)
General Government	Originar	1 11141	Actual	(01110)
Legislative				
Salaries	\$ 43,663	\$ 43,663	\$ 49,954	\$ (6,291)
Plan Commission	3,230	3,230	3,537	(307)
Printing and Publications	3,500	3,500	5,434	(1,934)
Judicial	2,500	2,500	2,970	(470)
Ordinance Codification	1,000	1,000	1,552	(552)
Dues, Conventions, and Education	4,500	4,500	2,315	2,185
Clerk-Treasurer				
Salaries	55,420	55,420	58,448	(3,028)
Benefits	16,878	16,878	16,674	204
Deputy Clerk-Treasurer				
Salaries	39,698	39,698	37,769	1,929
Benefits	14,621	14,621	13,915	706
Office Supplies and Postage	4,000	4,000	3,476	524
Office Repairs	500	500	413	87
Office Computers and Equipment	12,500	17,500	16,866	634
Elections	9,000	9,000	14,776	(5,776)
Assessor				
Salaries	21,600	21,600	21,600	-
All Other	3,112	3,112	2,112	1,000
Board of Review	1,000	1,000	1,690	(690)
Other General Government				
Audit and Accounting	3,800	3,800	4,550	(750)
Attorney	80,000	145,000	86,954	58,046
Office Rent	23,958	23,958	23,958	-
General Administration	-	-	5,900	(5,900)
Office Utilities	1,000	1,000	1,130	(130)
Property and Liability Insurance	17,750	17,750	16,842	908
Bonds	960	960	451	509
Total General Government	364,190	434,190	393,286	40,904
Public Safety				
Constable Salary and Expense	16,846	16,846	17,966	(1,120)
Fire Protection and Rescue Squad	207,247	207,247	207,118	129
Address Signs	770	770	651	119
Inspection	770	770	051	117
Building	41,250	81,250	75,845	5,405
Electrical		30,750		
Plumbing	15,750	12,400	32,469 12,172	(1,719) 228
_	5,400			
Total Public Safety	287,263	349,263	346,221	3,042
Public Works				
Highway Construction	330,587	330,587	253,958	76,629
Highway Maintenance	173,860	173,860	294,202	(120,342)
Snow Removal and Sanding	130,000	130,000	88,343	41,657
Highway Mowing	20,250	20,250	20,250	-
Bridge and Culverts	36,850	36,850	2,995	33,855
Stormwater Drainage	178	178	178	-
Street Lighting	15,000	15,000	15,468	(468)

Village of Yorkville Racine County, Wisconsin

Schedule of Expenditures-Budgetary Basis-Budget and Actual-General Fund For the Year Ended December 31, 2018

				Variance	
	Bu	Favorable			
	Original	Final	Actual	(Unfavorable)	
Public Works (cont.)					
Engineering	\$ 40,000	\$ 40,000	\$ 79,569	\$ (39,569)	
Sanitation	78,826	88,826	87,905	921	
Recycling	41,026	44,026	42,949	1,077	
Weed and Nuisance Control	323	323	323	<u> </u>	
Total Public Works	866,900	879,900	886,140	(6,240)	
Health and Human Services					
Public Health Nursing Services	22,032	22,032	22,032	_	
Animal Control	4,447	4,447	4,431	16	
Total Health and Human Services	26,479	26,479	26,463	16	
Culture, Recreation, and Education					
Recreation Programs	20,650	20,650	20,650	-	
Conservation and Development					
Planning	20,000	20,000	29,350	(9,350)	
Bus Service	7,200	7,200	7,200	-	
Total Conservation and Development	27,200	27,200	36,550	(9,350)	
Total Expenditures	1,592,682	1,737,682	1,709,310	28,372	
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	-	-	(67,354)	(5,354)	
Fund Balance at Beginning of Year	568,608	568,608	707,347	138,739	
Fund Balance at End of Year	\$ 568,608	\$ 568,608	\$ 639,993	\$ 133,385	